

IN THE SUPREME COURT OF THE STATE OF DELAWARE

ORDER AMENDING THE §
LAWYERS' FUND RULES, RULE §
1.15 OF THE RULES OF §
PROFESSIONAL CONDUCT, §
AND CERTAIN SUPREME §
COURT RULES §

Before **SEITZ**, Chief Justice, **VALIHURA**, **TRAYNOR**, **LEGROW**, and
GRIFFITHS, Justices, constituting the Court *en banc*.

ORDER

This 18th day of November 2025, it appears to the Court that:

WHEREAS, Delaware Supreme Court Rule 66 establishes the
Lawyers' Fund for Client Protection (the "Lawyers' Fund") and provides for
its governance and the Trustees' consideration of claims;

WHEREAS, the Rules of the Trustees of the Lawyers' Fund for Client
Protection of the Supreme Court of Delaware (the "Lawyers' Fund Rules")
also provide for the governance of the Lawyers' Fund and the submission and
consideration of claims, and establish procedures for audits of attorney and
law firm books and records to verify the accuracy of certificates of compliance
submitted with attorneys' annual registration statements under Supreme Court
Rule 69;

WHEREAS, Rule 1.15 of the Delaware Lawyers' Rules of Professional
Conduct sets forth Delaware lawyers' obligations with respect to the

safekeeping of property and the requirements as to the maintenance of books and records;

WHEREAS, Supreme Court Rule 73 governs abandoned or unclaimed trust funds held by attorneys;

WHEREAS, the Court has determined that it is appropriate to amend the foregoing rules;

NOW, THEREFORE, IT IS ORDERED that:

(1) Supreme Court Rule 66 is replaced in its entirety with a new Rule 66 as set forth in Exhibit A to this order.

(2) Supreme Court Rule 69 is amended to add the underlined text and to delete the strikethrough text as shown in Exhibit B to this order.

(3) Supreme Court Rule 73 is deleted in its entirety.

(4) Rule 1.15 of the Delaware Lawyers' Rules of Professional Conduct and the comments thereto are replaced with the version of the rule and comments as shown in Exhibit C-1 to this order. Solely for the convenience of members of the Bar, a redline reflecting the changes to the rule and its comments is provided in Exhibit C-2 to this order. To the extent there are discrepancies between Exhibits C-1 and C-2, Exhibit C-1 controls.

(5) The Lawyers' Fund Rules are replaced in their entirety with the new Lawyers' Fund Rules set forth in Exhibit D to this order.

(6) These amendments are effective November 20, 2025. The Clerk of this Court is directed to transmit a certified copy of the Order to the clerk for each trial court in each county.

BY THE COURT:

/s/ Collins J. Seitz, Jr.
Chief Justice

EXHIBIT A

Rule 66. Lawyers' Fund for Client Protection.

(a) Operation and purpose of trust fund. —

(i) Operation. —The trust fund, known as the “Lawyers’ Fund for Client Protection” (the “Lawyers’ Fund”), shall be operated and administered in accordance with the Rules of the Trustees of the Lawyers’ Fund for Client Protection (the “LFCP Rules”) by 12 trustees, appointed as hereinafter provided. The trustees shall be known as the “Trustees of the Lawyers’ Fund for Client Protection.”

(ii) Purpose. —The purpose of the Lawyers’ Fund shall be to establish, as far as practicable, the collective responsibility of the profession in respect to losses caused to the public by misappropriation by members of the Bar, acting either as attorneys or as fiduciaries (except to the extent to which they are bonded, or to the extent such losses are otherwise covered).

(b) Appointment and term of Trustees. —

(i) Members and Terms. —The Court shall appoint 12 Trustees. Three of the Trustees shall be public members who live in Delaware and have not attended law school. Nine of the Trustees shall be members of the Delaware Bar in good standing, and include at least one lawyer who resides in each county. The Trustees shall severally hold office until the expiration of their respective terms and until their successors shall be appointed. The Court shall from time to time select a Chair, Vice Chair, and such other officers as it deems necessary and appropriate. Each Trustee shall be appointed for a term of 3 years except the Court may appoint for shorter terms to stagger expirations. No Trustee shall be appointed for more than 2 consecutive terms unless the Trustee is appointed Chair. Appointment as Chair shall trigger a new 3-year term regardless of prior service.

(ii) Removal. —The Court may remove a Trustee at any time in the Court’s discretion.

(iii) Vacancy. —Vacancies shall be filled by the Court for the unexpired term or for a full three-year term, in the Court’s discretion.

(iv) Expenses only. —The Trustees shall serve without compensation, but shall be entitled to reimbursement from the Lawyers’ Fund, if no other source of funds is available, for their expenses reasonably incurred in performance of their duties as Trustees, including transportation costs.

(c) Powers and duties of Trustees. —The Trustees shall have the following powers and duties:

(i) Fund management. —To receive, hold, manage and distribute, in accordance with the LFCP Rules, the funds raised hereunder, and any other moneys that may be received by the Lawyers’ Fund through voluntary contributions or otherwise.

(ii) Evaluate and pay claims. —To determine in accordance with the LFCP Rules, in their sole discretion upon an affirmative vote of seven Trustees, whether a claim merits reimbursement from the Lawyers’ Fund and to authorize payment of claims.

(iii) Adopt procedures. —To adopt, with the approval of the Court, regulations for the administration of the Lawyers’ Fund and the procedures for the presentation, consideration, recognition, rejection and payment of claims, and to adopt bylaws for conducting business. A copy of such regulations shall be filed with the Clerk of this Court.

(iv) Enforce restitution. —To enforce claims for restitution, arising by subrogation or assignment or otherwise; to advance and pay incidental litigation expenses in those cases

deemed by the Trustees to either directly or indirectly affect the purposes of the Lawyers' Fund and its efficient administration.

(v) Investments. —To invest the Lawyers' Fund, or any portion thereof, in such investments as they may deem appropriate, and to cause funds to be deposited in any bank, banking institution or federally insured savings and loan association in this State, provided however, that the Trustees shall have no obligation to cause the Lawyers' Fund or any portion thereof to be invested.

(vi) Pay assistants. —To employ and compensate consultants, agents, legal counsel and employees.

(vii) Delegate powers. —To delegate the power to perform routine acts which may be necessary or desirable for the operation of the Lawyers' Fund, including the power to authorize disbursements for routine operating expenses of the Lawyers' Fund, but authorization for payments to be made to reimburse losses caused by misappropriation by members of the Bar shall be made only as provided in Rule 3 of the LFCP Rules.

(viii) Suits in Lawyers' Fund name. —To sue or be sued in the name of the Lawyers' Fund without joining any or all individual Trustees.

(ix) Other acts. —To perform all other acts necessary or proper for fulfillment of the purposes of the Lawyers' Fund and its efficient administration.

(x) Compliance powers. —In order to determine compliance with Rule 1.15 of the Delaware Lawyers' Rules of Professional Conduct and its guidelines: (a) To require each member of the Bar of this Court to submit to the Trustees such financial and accounting data or similar information as may be prescribed from time to time by the Court; (b) to conduct selected examinations of books and records required by the Court to be kept by members of the Bar, such examinations to be conducted in accordance with the rules and regulations approved by the Court; and (c) to report to the Office of Disciplinary Counsel any member of the Bar found to be in noncompliance with Rule 1.15 of the Delaware Lawyers' Rules of Professional Conduct or any failure by any member of the Bar to furnish required data or information.

(xi) Report to Court. —At least once each year, and at such additional times as the Court may order, the Trustees shall file with this Court a written report regarding the activities of the Lawyers' Fund.

(d) Bar assessments. —The Lawyers' Fund shall be funded from assessments made annually against active members of the Bar of this Court. As a condition of continuing active membership in the Bar of this Court, every active member, except judges disqualified from practicing law, shall pay to the Court an annual assessment as determined by the Court in the Annual Registration Statement pursuant to Supreme Court Rule 69. The assessment is due and payable on March 1 of each year.

(e) Rights in fund. —No claimant or other person, or organization, has any right in the Lawyers' Fund as beneficiary or otherwise.

(f) Claims barred. —No claim shall be recognized which is based upon a misappropriation that occurred prior to January 1, 1967.

(g) Powers of the Supreme Court; audits. —

(i) Complete control of Lawyers' Fund. —This Court may amend, modify or repeal this rule and the LFCP Rules at any time without prior notice, and may provide for the dissolution and winding up of the affairs of the Lawyers' Fund.

(ii) Audit Lawyers' Fund. —This Court may at any time arrange for an audit to be made of the accounts of the Lawyers' Fund by state or private auditors or may at any time direct the Trustees to cause such an audit to be made. The cost of any such audit shall be paid by the Lawyers' Fund.

(iii) Advise Trustees. —The Trustees may apply to this Court for interpretation of this rule, and for advice as to their powers and as to the proper administration of the Lawyers' Fund. Any final order issued by this Court in response to any such application shall finally bind and determine all rights with respect to the matters covered therein.

(iv) Distribution upon dissolution. —Upon the dissolution of the Lawyers' Fund, the Lawyers' Fund assets shall be distributed by this Court either to the Treasury of the State of Delaware or to any organization or organizations designated by this Court, contributions to which are deductible under § 170 of the Internal Revenue Code of 1954.

EXHIBIT B

Rule 69. Categories of Bar membership and annual registration.

(a) Categories of membership. — There shall be five categories of members of the Bar of this Court: (i) active, (ii) inactive, (iii) judicial, (iv) retired, and (v) emeritus.

(b) Registration and assessments. —

(i) On or before March 1, all active, inactive and emeritus members, including newly admitted members who were admitted before February 1 of each year, are required to file a registration statement and pay a fee as set by the ~~Delaware~~ Supreme Court. Members who are active and engaged in the practice of law in Delaware must also file a certificate of compliance as provided in subsection (c)(i) of this Rule. A reminder notice will be sent by email before the registration period. Every attorney must update their attorney profile with all current contact information including email address. ~~If a~~An attorney who has not received the reminder notice by the first week in January, ~~pleaseshould~~ contact the Clerk's office immediately. Late fees will apply to late payments regardless of lack of notice from the Clerk's office.

(ii) Active assessment. — Active members shall pay a registration assessment as determined by the ~~Delaware~~ Supreme Court and shall pay such assessments as shall be made under Supreme Court Rule 66(~~ed~~), Supreme Court Rule 64(g), Delaware Rules for Continuing Legal Education Rule 3(E)(6), and Supreme Court Rule 74.

(iii) Inactive assessment. — Inactive members shall pay an annual registration assessment and an annual application assessment as determined by the ~~Delaware~~ Supreme Court but shall pay no other assessments.

(c) Active members. — All members of the Bar who are not inactive, judicial, retired or emeritus members are active members.

(i) Each active member who is engaged in the practice of law in Delaware must annually file a certificate of compliance with the financial recordkeeping requirements of Rule 1.15 of the Delaware Lawyers' Rules of Professional Conduct ("DLRPC 1.15"). Each law firm engaged in the private practice of law in Delaware must have one active member who is responsible for maintaining the firm's books and records in compliance with the recordkeeping requirements of DLRPC 1.15 (the "Delaware Lawyer in Charge"). The Delaware Lawyer in Charge shall be identified as such on the lawyer's certificate of compliance and shall be answerable to the Delaware Supreme Court for any deficiencies in the firm's recordkeeping. The certificate of compliance filed by each active member who is not a Delaware Lawyer in Charge shall (i) identify the Delaware Lawyer in Charge on whom the lawyer is relying for compliance with DLRPC 1.15, or (ii) state that the lawyer does not work for a law firm engaged in the private practice of law in Delaware.

(d) Inactive members. —

(i) *Application.* — A member of the Bar who is not engaged in the practice of law in Delaware or who limits that member's practice of law in Delaware to uncompensated services to clients of one or more of Delaware Volunteer Legal Services, Inc., Community Legal Aid Society, Inc., the Non-profit Pro Bono Committee of the Delaware State Bar Association, the United States District Court for the District of Delaware's Federal Civil Panel, Delaware Council on Crime and Justice, Inc., the Office of Child Advocate, the Office of the Public Defender, the Department of Justice, and the United States Attorney's Office may, upon application to the

Clerk of the Court, become an inactive member. Upon compliance with paragraph (b)(ii) of this Rule and Rule 4(E) of the Delaware Rules for Continuing Legal Education, an inactive member may become an active member.

(ii) *Assessment exemption.* —Whenever a member is classified as inactive, the Clerk of the Court shall notify the Lawyers' Fund for Client Protection, the Office of Disciplinary Counsel, and the Commission on Continuing Legal Education and that member shall be exempt automatically from the assessments described in Rule 64(g), Rule 66([ed](#)), Delaware Rules for Continuing Legal Education Rule 3(E)(6), and Supreme Court Rule 74.

(e) Judicial members. —Judicial members are those judges, commissioners, and masters who are disqualified from the practice of law and those retired judges who do not practice law.

(f) Retired members. —

(i) Limitations and duties. —A member of the Bar who is not engaged in the practice of law in Delaware may, upon application to the Clerk of the Court, be granted a certificate of retirement and, so long as the member does not practice law in Delaware other than as provided herein, shall not thereafter be required to comply with this Rule. A retired member may not become an active or inactive member without (1) demonstrating, to the Court's satisfaction, the moral qualifications, competency and learning in the law required for admission to practice and (2) compliance with subsection (b) of this Rule. The Court may refer any retired member seeking to resume active status to the Board of Bar Examiners for determination of suitability to resume active status. Retired members may engage in uncompensated services to clients of one or more of Delaware Volunteer Legal Services, Inc., Community Legal Aid Society, Inc., the Non-profit Pro Bono Committee of the Delaware State Bar Association, the United States District Court for the District of Delaware's Federal Civil Panel, Delaware Council on Crime and Justice, Inc., the Office of the Child Advocate, the Office of the Public Defender, the Department of Justice and the United States Attorney's Office.

(ii) Exemption from assessment. —Whenever a certificate of retirement is issued, the Clerk of the Court shall notify the Lawyers' Fund for Client Protection, the Office of Disciplinary Counsel, and the Commission on Continuing Legal Education. A retired member shall be exempt from the assessments set forth in Rule 64(g), Rule 66([ed](#)), and the Delaware Rules for Continuing Legal Education Rule 3(E)(6).

(g) Emeritus members. —

(i) An emeritus member shall be at least sixty-five (65) years of age, unless waiver thereof is granted by the Supreme Court.

(ii) A Delaware attorney applying to the Court for emeritus member status must be in good standing at the time of the application for emeritus member status.

(iii) An active attorney must apply to the Court in writing for emeritus member status.

(iv) Except for special assignments pursuant to Court order, emeritus members may represent only non-profit entities, including, inter alia, Internal Revenue Code § 501(c)(3) entities, religious organizations, educational and governmental institutions as well as clients that inactive members of the Bar may represent pursuant to the existing Rules of the Supreme Court. Emeritus members may not represent individuals, whether for compensation or not, except as permitted by this subsection.

(v) Except for compensation as ordered by the Court, emeritus members may not seek or receive compensation or reimbursement of any kind of legal services, although they may be reimbursed for documented out-of-pocket expenses in connection with permitted legal

services.

(vi) Emeritus members are exempt from fees and assessments, except for the Supreme Court's registration fee.

(vii) Emeritus members are under no obligation to fulfill any continuing legal education requirements, but will be required to comply with Rule 4(E) of the Delaware Rules for Continuing Legal Education, should such emeritus member apply again to become an active member.

(viii) Emeritus members shall use their best efforts to cause Martindale Hubbell and other legal lists to state that such attorney is an emeritus member of the Delaware Bar with the term "emeritus member" being expressly defined on all legal lists and legal stationery as a licensed Delaware attorney whose practice is limited to representing charitable and non-profit organizations without compensation, except where compensation is ordered by the Court.

(ix) The ~~Delaware~~ Supreme Court may, at any time, upon notice to an emeritus member and an opportunity to be heard, cause the status of the emeritus member to be changed, by Order, to inactive member.

(h) Continuing obligation to notify the Clerk of the Court of changes. —Each active and inactive member of the Bar is required to notify the Clerk of the Court in writing within 30 days of any change in the information provided in the member's most recent registration statement.

(i) Certain duties of the Clerk of the Court. —The Clerk of the Court shall: (i) deposit forthwith all assessments received in a special account maintained, regulated and audited by the State for that purpose; (ii) mail to each member of the Bar who files a registration statement and pays the assessments, a registration card, in a form approved by the Court, certifying that such member is in good standing either as an active or inactive member of the Bar; and (iii) distribute funds from such special account: (1) to pay the necessary expenses incurred by the Court in administering this Rule and (2) for such other purposes related to the regulation of the practice of law as the Court shall direct.

(j) Late Fees; Administrative Suspension of Membership. Failure to file the registration statement and pay the registration fee and assessments by March 1 will result in a \$150.00 non-waivable late fee. Failure to file the registration statement and pay all fees and assessments, including late fees, by April 1 will result in an additional \$200.00 non-waivable late fee. If by April 15 the registration statement has not been filed with the Court and ~~the all registration fees and assessments, and all including~~ late fees, have not been paid, the attorney is deemed administratively suspended from the practice of law. The Clerk of the Court shall issue a notice of administrative suspension by certified mail at the last known address of record to each member of the Bar who has failed to comply with this Rule. A lawyer who has been administratively suspended for failure to file a registration statement or nonpayment of fees and assessments can be retroactively reinstated as a member of the Bar by filing a registration statement and paying the registration fees and assessments, plus including all accumulated late fees, on or before July 1. Any lawyer who fails to seek reinstatement by July 1 shall be required to petition for reinstatement under Rule 22 of the Delaware Lawyers' Rules of Disciplinary Procedure.

(k) Resignation. —Upon acceptance of the resignation by the Court, a member who resigns shall no longer be a member of the Bar.

EXHIBIT C-1

Rule 1.15. Safekeeping property.

(a) A lawyer shall hold property of clients or third persons that is in a lawyer's possession in connection with a representation separate from the lawyer's own property. Funds shall be kept in a separate account designated solely for funds held in connection with the practice of law in Delaware. Except as provided in (g) with respect to IOLTA-eligible funds, such funds shall be maintained in the state in which the lawyer's office is situated, or elsewhere with the consent of the client or third person. Funds of the lawyer that are reasonably sufficient to pay financial institution charges may be deposited in the separate account; however, such amount may not exceed \$2,000 and must be separately stated and accounted for in the same manner as clients' funds deposited therein. Other property shall be identified as such and appropriately safeguarded. Complete records of such account funds and other property shall be kept by the lawyer and shall be preserved for a period of five years after the completion of the events that they record.

(b) Upon receiving funds or other property in which a client or third person has an interest, a lawyer shall promptly notify the client or third person. Except as stated in this Rule or otherwise permitted by law or by agreement with the client, a lawyer shall promptly deliver to the client or third person any funds or other property that the client or third person is entitled to receive and, upon request by the client or third person, shall promptly render a full accounting regarding such property.

(c) When in the course of representation a lawyer is in possession of property in which both the lawyer and another person claim interests, the property shall be kept separate by the lawyer until there is an accounting and severance of their interests. If a dispute arises concerning their respective interests, the portion in dispute shall be kept separate by the lawyer until the dispute is resolved.

(d) A lawyer engaged in the private practice of law in Delaware, whether in an office situated in Delaware or otherwise, must maintain on a current basis financial books and records relating to such practice, and shall preserve the books and records for at least five years following the completion of the year to which they relate, or, as to fiduciary books and records, five years following the completion of that fiduciary obligation. The maintenance of books and records must conform with the following provisions:

- (1)** All bank statements, cancelled checks (or images and/or copies thereof), records of electronic transfers, and duplicate deposit slips relating to fiduciary and non-fiduciary accounts must be preserved. Records of all electronic transfers from fiduciary accounts shall include the name of the person authorizing transfer, the date of transfer, the name of recipient and confirmation from the banking institution confirming the number of the fiduciary account from which the funds are withdrawn and the date and time the request for transfer was completed.

- (2) Bank accounts maintained for fiduciary funds must be specifically designated as “Rule 1.15A Attorney Trust Account” or “1.15A Trust Account” or “Rule 1.15A Attorney Escrow Account” or “1.15A Escrow Account,” and must be used only for funds held in a fiduciary capacity. A designation of the account as a “Rule 1.15A Attorney Trust Account” or “1.15A Trust Account” or “Rule 1.15A Attorney Escrow Account” or “1.15A Escrow Account,” must appear in the account title on the bank statement. Other related statements, checks, deposit slips, and other documents maintained for fiduciary funds, must contain, at a minimum, a designation of the account as “Attorney Trust Account” or “Attorney Escrow Account.”
- (3) Bank accounts and related statements, checks, deposit slips, and other documents maintained for non-fiduciary funds must be specifically designated as “Attorney Business Account” or “Attorney Operating Account,” and must be used only for funds held in a non-fiduciary capacity. A lawyer in the private practice of law shall maintain a non-fiduciary account for general operating purposes, and the account shall be separate from any of the lawyer’s personal or other accounts.
- (4) All records relating to property other than cash received by a lawyer in a fiduciary capacity shall be maintained and preserved. The records must describe with specificity the identity and location of such property.
- (5) All billing records reflecting fees charged and other billings to clients or other parties must be maintained and preserved.
- (6) Cash receipts and cash disbursement journals must be maintained and preserved for each bank account for the purpose of recording fiduciary and non-fiduciary transactions. The monthly cash receipts journal total and the bank statement monthly deposits must be reconciled. A lawyer using a manual system for such purposes must total and balance the transaction columns on a monthly basis.
- (7) For manually maintained records, a monthly reconciliation for each bank account, matching totals from the cash receipts and cash disbursement journals with the ending check register balance, must be performed. The reconciliation procedures, however, shall not be required for lawyers using a computer accounting system or a general ledger.
- (8) The general ledger balance for each bank account must be reconciled monthly to the bank reconciliation balance.
- (9) Copies of retainer and compensation agreements with clients shall be maintained and preserved as required by Rule 1.5.
- (10) Copies of accountings to clients or third persons showing the disbursement of funds to them or on their behalf shall be maintained and preserved.

(11) Copies of records showing disbursements on behalf clients shall be maintained and preserved.

(12) With respect to all fiduciary accounts:

(A) A subsidiary ledger must be maintained and preserved with a separate account for each client or third party in which cash receipts and cash disbursement transactions and monthly balances are recorded.

(B) Monthly listings of client or third party balances must be prepared showing the name and balance of each client or third party, and the total of all balances.

(C) No funds disbursed for a client or third party should be in excess of funds received from that client or third party. If, however, through error funds disbursed for a client or third party exceed funds received from that client or third party, the lawyer shall transfer funds from the non-fiduciary account in a timely manner to cover the excess disbursement.

(D) The monthly bank reconciliation must agree with the total of the client or third party balance listing and the general ledger balance. The monthly cash receipts journal total and the bank statement monthly deposits must be reconciled. There shall be no unidentified client or third party funds. The bank reconciliation for a fiduciary account is not complete unless there is agreement with the total of client or third party accounts.

(E) If a check has been issued in an attempt to disburse funds, but remains outstanding (that is, the check has not cleared the trust or escrow bank account) six months or more from the date it was issued, a lawyer shall promptly take steps to contact the payee to determine the reason the check was not deposited by the payee, and shall issue a replacement check, as necessary and appropriate.

(F) A lawyer, law firm, or estate of a deceased lawyer who cannot, after using reasonable efforts, identify or locate the owner of funds in the law firm's or lawyer's trust account or escrow account shall hold such unidentifiable or unclaimed funds for twelve months and then remit the funds to the Lawyers' Fund for Client Protection of the Delaware Supreme Court (the "LFCP") as provided in the LFCP rules. Requests for refunds of funds remitted under this rule may be made as provided in the LFCP rules. Unidentifiable or unclaimed funds of less than \$1.00 need not be remitted to the LFCP and may be deposited into the lawyer's or law firm's operating account. No charge of ethical impropriety or other breach of professional conduct shall attend to a lawyer's exercise of reasonable judgment under this paragraph.

(G) No funds of the lawyer shall be placed in or left in the account except as provided in Rule 1.15(a).

(H) No funds which should have been disbursed shall remain in the account, including, but not limited to, earned legal fees, which must be transferred to the lawyer's non-fiduciary account on a prompt and timely basis when earned.

(I) When a separate real estate bank account is maintained for settlement transactions, and when client or third party funds are received but not yet disbursed, a listing must be prepared on a monthly basis showing the name of the client or third party, the balance due to each client or third party, and the total of all such balances. The total must agree with the bank reconciliation and general ledger balance. Real estate accounts do not need to have cash receipts/disbursements journals.

(J) Only a lawyer admitted to practice law in Delaware or a person under the direct supervision of the lawyer shall be an authorized signatory or authorize transfers from a client trust account.

(K) Withdrawals from a client trust account shall be made only by check payable to a named payee and not to cash, or by authorized electronic transfer.

(13) If a lawyer maintains financial books and records using a computer system, the lawyer must cause to be printed each month a hard copy of all monthly journals, ledgers, reports, and reconciliations, and/or cause to be created each month an electronic backup of these documents to be stored in such a manner as to make them accessible for review by the lawyer and/or the auditor for the Lawyers' Fund for Client Protection.

(e) A lawyer's financial books and records are subject to examination by the auditor for the Lawyers' Fund for Client Protection, for the purpose of verifying the accuracy of the certificate of compliance filed each year by the lawyer pursuant to Supreme Court Rule 69. The examination must be conducted so as to preserve, insofar as is consistent with these Rules, the confidential nature of the lawyer's books and records. If the lawyer's books and records are not located in Delaware, the lawyer may have the option either to produce the books and records at the lawyer's office in Delaware or to produce the books and records at the location outside of Delaware where they are ordinarily located. If the production occurs outside of Delaware, the lawyer shall pay any additional expenses incurred by the auditor for the purposes of an examination.

(f) A lawyer holding client or third-person funds must initially and reasonably determine whether the funds should or should not be placed in an interest or dividend-bearing account for the benefit of the client or third person. In making such a determination, the lawyer must consider the financial interests of the client or third person, the costs of establishing and maintaining the account, any tax reporting procedures or requirements, the nature of the transaction involved, the likelihood of delay in the relevant proceedings, and whether the funds are of a nominal amount or are expected to be held by the lawyer for a short period of time such that the costs incurred to secure income for the client or third person would exceed such income. A lawyer must at reasonable intervals consider whether changed circumstances would warrant a new determination with respect to the deposit of client or third-person funds.

Except as provided in these Rules, interest or dividends earned on client or third-person funds placed into an interest or dividend-bearing account for the benefit of the client or third person (less any deductions for service charges or other fees of the depository institution) shall belong to the client or third person whose funds are deposited, and the lawyer shall have no right or claim to such interest or dividends, and may not otherwise receive any financial benefit or other economic concessions relating to a banking relationship with the institution where any account is maintained pursuant to this Rule.

(g) A lawyer holding client or third person funds who has reasonably determined, pursuant to subsection (f) of this Rule, that such funds need not be deposited into an interest or dividend-bearing account for the benefit of the client or third-person must establish and maintain one or more pooled trust/escrow accounts in a financial institution in Delaware for the deposit of all client or third person funds held in connection with the practice of law in Delaware that are nominal in amount or to be held by the lawyer for a short period such that the costs incurred to secure income for the client or third person would exceed such income (IOLTA-eligible funds). This requirement shall not apply to a lawyer who either has obtained inactive status pursuant to Supreme Court Rule 69(d) or has obtained a Certificate of Retirement pursuant to Supreme Court Rule 69(f). Each pooled trust/escrow account must be established as a pooled interest or dividend-bearing account (IOLTA Account) in compliance with the provisions of this Rule, except those accounts exempted under section (h)(7) below. The lawyer shall have no right or claim to such interest or dividends, and may not otherwise receive any financial benefit or other economic concessions relating to a banking relationship with the institution where any account is maintained pursuant to this Rule.

(h) Lawyers may maintain IOLTA Accounts only in financial institutions that are approved by the Lawyers Fund For Client Protection pursuant to Rule 1.15A of these Rules, and are determined by the Delaware Bar Foundation (the Foundation) to be “eligible institutions”. Eligible institutions are defined as those institutions that voluntarily offer a comparable interest rate on IOLTA Accounts and meet the other requirements of this Rule. A comparable interest rate on IOLTA Accounts means a rate that is no less than the highest rate of interest or dividends generally available from the institution to its non-IOLTA customers when IOLTA Accounts meet or exceed the same minimum balance or other account eligibility qualifications, if any. In determining the comparable interest rate or dividend, an eligible institution may consider factors, in addition to the IOLTA Account balance, customarily considered by the institution when setting rates of interest or dividends for its customers, provided that such factors do not discriminate against IOLTA Accounts.

(1) An eligible institution may satisfy the comparable interest rate requirement by electing one of the following three options:

(A) establish the IOLTA Account as the comparable interest rate product;

(B) pay the comparable interest rate on the IOLTA Account in lieu of actually establishing the IOLTA Account as the comparable interest rate product; or

(C) pay the “Safe Harbor Rate” on the IOLTA Account (as posted on the Foundation’s website). Until redetermined by the Foundation, the Safe Harbor Rate is the higher of 0.65% per annum or 65% of the Federal Funds Target Rate as of the first day of the IOLTA Account earnings period, net of Allowable Reasonable Service Charges and Fees (as defined in section (h)(5) below). The Safe Harbor Rate shall be reevaluated periodically, but no more frequently than every six months, by the Foundation to reflect an overall comparable interest rate offered by financial institutions in Delaware and may be redetermined by the Foundation following such reevaluation. Upon any such redetermination, the Foundation shall give at least 90 days advance written notice of the effective date of such redetermination to all eligible institutions maintaining any IOLTA Accounts and by posting on its website. Election of the Safe Harbor Rate is optional and eligible institutions may instead choose to satisfy compliance with this Rule by electing instead either option (A) or (B) above.

(2) IOLTA Accounts may be established as:

(A) a business checking account with an automated investment feature in overnight daily financial institution repurchase agreements or money market funds. A daily financial institution repurchase agreement shall be fully collateralized by U. S. Government Securities (meaning U.S. Treasury obligations and obligations issued or guaranteed as to principal and interest by the United States government), and may be established only with an eligible institution that is “well-capitalized” or “adequately capitalized” as those terms are defined by applicable federal statutes and regulations. A “money market fund” is an investment company registered under the Investment Company Act of 1940, as amended, that is qualified to hold itself out to investors as a money market fund under Rules and Regulations adopted by the Securities and Exchange Commission pursuant to said Act. A money market fund shall be invested solely in U.S. Government Securities, or repurchase agreements fully collateralized by U.S. Government Securities, and, at the time of the investment, shall have total assets of at least two hundred fifty million dollars (\$250,000,000).

(B) a checking account paying preferred interest rates, such as market based or indexed rates;

(C) a public funds interest-bearing checking account such as an account used for governmental agencies and other non-profit organizations;

(D) an interest-bearing checking account such as a negotiable order of withdrawal (NOW) account; or business checking with interest; or

(E) any other interest or dividend-bearing account offered by the eligible institution to its non-IOLTA customers, which is commercially reasonable to use for a pooled account of short term or nominal amount funds.

(3) Nothing in this rule shall preclude an eligible institution from paying a higher rate of interest or dividends on IOLTA Accounts than described above or electing to waive service charges or fees on IOLTA Accounts.

(4) Interest and dividends on IOLTA Accounts shall be calculated in accordance with the eligible institution's standard practice for non-IOLTA customers.

(5) "Allowable Reasonable Service Charges or Fees" for IOLTA Accounts are defined as per check charges, per deposit charges, an account maintenance fee, automated transfer ("sweep") fees, FDIC insurance fees, and a reasonable IOLTA administrative fee for the direct costs of complying with the reporting and payment requirements of this rule. Allowable Reasonable Service Charges or Fees may only be deducted from interest or dividends on an IOLTA account at the rates and in accordance with the customary practices of the eligible institution for non-IOLTA customers. No service charges or fees other than Allowable Reasonable Service Charges and Fees may be assessed against or deducted from the interest or dividends on an IOLTA Account. No Allowable Reasonable Service Charges or Fees on an IOLTA Account for any reporting period shall be taken from interest or dividends earned on other IOLTA Accounts, or from the principal balance of any IOLTA Account. Any fees and services charges (other than Allowable Reasonable Service Charges and Fees deducted from interest on an IOLTA Account), including but not limited to bank overdraft fees, wire transfer fees, remote deposit fees and fees for checks returned for insufficient funds, shall be the sole responsibility of, and may be charged to, the lawyer or law firm maintaining the IOLTA Account. Nothing in this Rule shall prohibit a lawyer or law firm maintaining an IOLTA account from recouping fees charged to their IOLTA account from the appropriate client on whose behalf the fee was incurred and as otherwise provided for in the Rules of Professional Conduct.

(6) Lawyers or law firms depositing client or third party funds in an IOLTA Account under this paragraph (h) shall direct the eligible institution:

(A) to remit interest monthly, or, with the consent of the Foundation, quarterly (net of any Allowable Reasonable Service Charges or Fees), computed on the average monthly balance in the account or otherwise computed in accordance with the institution's standard practices, provided that the eligible institution may elect to waive any or all such charges and fees;

(B) to transmit with each remittance to the Foundation a report in a form and through any reasonable manner of transmission approved by the Foundation showing the name of the lawyer or law firm on each IOLTA Account whose remittance is sent, the IOLTA Account number for each account, the amount of interest attributable to each IOLTA Account, the time period covered by the report, the rate of interest or dividend applied, the amount and type of Allowable Reasonable Service Charges or Fees deducted, if any, the average account balance for the period for which the report was made, the net amount of interest remitted for the period and such other information as may be reasonably required by the Foundation; and

(C) to transmit to the depositing lawyer or law firm a statement in accordance with normal procedures for reporting to depositors of the eligible institution.

(7) Any IOLTA account which has not or cannot reasonably be expected to generate interest or dividends in excess of Allowable Reasonable Service Charges or Fees, may, under criteria established by the Foundation, be exempted by the Foundation from required participation in the IOLTA program. Exemption of an IOLTA account from the IOLTA program revokes the permission to use the Foundation's tax identification number for that account. The lawyer or law firm whose account has been exempted will annually certify to the Supreme Court, as part of its Annual Certificate of Compliance, that the lawyer or law firm expects no material increase in activity in its exempted trust/escrow account during the 12 months following the date of the filing of the Certificate. The Foundation will review exempted accounts and may revoke the exemption if it determines that the account can generate interest or dividends in excess of Allowable Reasonable Service Charges and Fees.

(8) In order for the Foundation to be able to determine that all pooled trust/escrow accounts are properly identified by the eligible institutions, each lawyer or law firm that maintains a pooled trust/escrow account is deemed to have authorized the Foundation to have access to the pooled trust/escrow account-related information contained within its Annual Certificate of Compliance, filed annually with the Supreme Court. In addition, when a lawyer or law firm requests an eligible institution to open an IOLTA account, the lawyer or law firm will submit the request in writing to the institution, using the designated form letter located on the Foundation's website, with a copy of said letter to be sent to the Foundation by the lawyer or law firm.

(9) Should the Foundation determine that an IOLTA Account of a financial institution has failed to comply with the provisions of this Rule, the Foundation shall notify the affected lawyer or law firm and the financial institution of such failure to comply, specifying the corrective action needed, with a reasonable time specified by the Foundation for the compliance to be achieved, but no longer than 90 days. Should compliance not be achieved within the time specified, the Foundation shall notify the affected lawyer or law firm, the financial institution and the Office of Disciplinary Counsel.

(i) The funds transmitted to the Foundation shall be available for distribution for the following purposes:

- (1) To improve the administration of justice;
- (2) To provide and to enhance the delivery of legal services to the poor;
- (3) To support law related education;
- (4) For such other purposes that serve the public interest.

The Delaware Bar Foundation shall recommend for the approval of the Supreme Court of the State of Delaware, such distributions as it may deem appropriate. Distributions shall be made only upon the Court's approval.

(j) Lawyers or law firms, depositing client or third party funds in a pooled trust/escrow account under this paragraph shall not be required to advise the client or third party of such deposit or of the purposes to which the interest accumulated by reason of such deposits is to be directed.

(k) A lawyer shall not disburse fiduciary funds from a bank account unless the funds deposited in the lawyer's fiduciary account to be disbursed, or the funds which are in the lawyer's unrestricted possession and control and are or will be timely deposited, are good funds as hereinafter defined. "Good funds" shall mean:

- (1) cash;
- (2) electronic fund ("wire") transfer;
- (3) certified check;
- (4) bank cashier's check or treasurer's check;
- (5) U.S. Treasury or State of Delaware Treasury check;
- (6) Check drawn on a separate trust or escrow account of an attorney engaged in the private practice of law in the State of Delaware held in a fiduciary capacity, including his or her client's funds;
- (7) Check of an insurance company that is authorized by the Insurance Commissioner of Delaware to transact insurance business in Delaware;
- (8) Check in an amount no greater than \$10,000.00;
- (9) Check greater than \$10,000.00, which has been actually and finally collected and may be drawn against under federal or state banking regulations then in effect;

Check drawn on an escrow account of a real estate broker licensed by the state of Delaware up to the limit of guarantee provided per transaction by statute.

COMMENT

- [1] A lawyer should hold property of others with the care required of a professional fiduciary. Securities should be kept in a safe deposit box, except when some other form of safekeeping is warranted by special circumstances. All property which is the property of clients or third persons should be kept separate from the lawyer's business and personal

property and, if monies, in one or more trust accounts. Separate trust accounts may be warranted when administering estate monies or acting in similar fiduciary capacities.

- [2] Lawyers often receive funds from third parties from which the lawyer's fee will be paid. If there is risk that the client may divert the funds without paying the fee, the lawyer is not required to remit the portion from which the fee is to be paid. However, a lawyer may not hold funds to coerce a client into accepting the lawyer's contention. The disputed portion of the funds should be kept in trust and the lawyer should suggest means for prompt resolution of the dispute, such as arbitration. The undisputed portion of the funds shall be promptly distributed.
- [3] Third parties, such as a client's creditors, may have just claims against funds or other property in a lawyer's custody. A lawyer may have a duty under applicable law to protect such third-party claims against wrongful interference by the client, and accordingly may refuse to surrender the property to the client. However, a lawyer should not unilaterally assume to arbitrate a dispute between the client and the third party.
- [4] The obligations of a lawyer under this Rule are independent of those arising from activity other than rendering legal services. For example, a lawyer who serves as an escrow agent is governed by the applicable law relating to fiduciaries even though the lawyer does not render legal services in the transaction.
- [5] The extensive provisions contained in Rule 1.15(d) represent the financial recordkeeping requirements that lawyers must follow when engaged in the private practice of law in Delaware. These provisions are also reflected in a certificate of compliance that is included in each lawyer's registration statement, filed annually pursuant to Supreme Court Rule 69. Compliance with these provisions provides the necessary level of control to safeguard client and third party funds, as well as the lawyer's operating funds. When these recordkeeping procedures are not performed on a prompt and timely basis, there will be a loss of control by the lawyer, resulting in insufficient safeguards over client and other property.
- [6] All Delaware lawyers engaged in the private practice of law in Delaware must maintain an operating/business account for that practice. Unlike Rule 1.15(a), which requires the property of clients or third persons to be held in a fiduciary account designated solely for funds held in connection with the practice of law in Delaware, there is no requirement that the Delaware operating/business account be maintained separately from the operating/business account for practice in another jurisdiction. However, if a firm does not maintain a separate operating/business account for the Delaware practice, the account that the firm uses for the Delaware practice will be subject to audit under the LFCP Rules.
- [7] Unidentifiable Funds under Rule 1.15(d)(12)(F) are funds in a lawyer or law firm's fiduciary account that cannot be reasonably documented as belonging to a client, former client, third party, or the lawyer or law firm. A lawyer or law firm's reasonable efforts to

identity the owner(s) of funds include a review of transaction records, client ledgers, case files, and any other relevant fee records.

Unclaimed Funds under Rule 1.15(d)(12)(F) are funds in which a client, former client, or third party appear to have an interest, but for which the interested party has not responded to the lawyer or law firm's reasonable efforts to return the funds. A lawyer or law firm's reasonable efforts to locate the owner(s) and return the funds include periodic correspondence of the type contemplated by the lawyer or law firm's relationship with the client, former client, or third party owner of the funds. Should such correspondence prove unsuccessful, a lawyer or law firm's reasonable efforts include efforts similar to those that would be undertaken when attempting to locate a person for service of process, such as examinations of local telephone directories, courthouse records, voter registration records, local tax records, motor vehicle records, or the use of consolidated online search services that access such records. A greater outlay of time and expense may be warranted when larger amounts of money are at issue.

[8] Rule 1.15(d)(12)(J) and (K) enumerate minimal accounting controls for client trust accounts. They also enunciate the requirement that only a lawyer admitted to the practice of law in Delaware or a person who is under the direct supervision of the lawyer shall be the authorized signatory or authorize electronic transfers from a client trust account. While it is permissible to grant limited nonlawyer access to a client trust account, such access should be limited and closely monitored by the lawyer. The lawyer has a non-delegable duty to protect and preserve the funds in a client trust account and can be disciplined for failure to supervise subordinates who misappropriate client funds. See, Rules 5.1 and 5.3 of the Delaware Lawyers Rules of Professional Conduct.

[9] Authorized electronic transfers shall be limited to

- (1) money required for payment to a client or third person on behalf of a client;
- (2) expenses properly incurred on behalf of a client, such as filing fees or payment to third persons for services rendered in connection with the representation;
- (3) money transferred to the lawyer for fees that are earned in connection with the representation and are not in dispute; or
- (4) money transferred from one client trust account to another client trust account.

[10] Some of the essential financial recordkeeping issues for lawyers under this Rule include the following:

(a) Segregation of funds. Improper commingling occurs when the lawyer's funds are deposited in an account intended for the holding of client and third party funds, or when client funds are deposited in an account intended for the holding of the lawyer's funds. The only exception is found in Rule 1.15(a), which allows a lawyer to maintain \$2,000 of the lawyer's funds in the

fiduciary account in order to cover possible bank service charges. Keeping an accurate account of each client's funds is more difficult if client funds are combined with the lawyer's own funds. The requirement of separate bank accounts for lawyer funds and non-lawyer funds, with separate bookkeeping procedures for each, is intended to avoid commingling.

(b) Deposits of legal fees. Unearned legal fees are the property of the client until earned, and therefore must be deposited into the lawyer's fiduciary account. Legal fees must be withdrawn from the fiduciary account and transferred to the operating or business account promptly upon being earned, to avoid improper commingling. The monthly listing of client and third party funds in the fiduciary account should therefore be carefully reviewed in order to determine whether any earned legal fees remain in the account.

(c) Identity of property. The identity and location of client funds and other property must be maintained at all times. Accordingly, every cash receipt and disbursement transaction in the fiduciary account must be specifically identified by the name of the client or third party. If financial books and records are maintained in the manner, the resultant control should ensure that there are no unidentified funds in the lawyer's possession.

(d) Disbursement of funds. Funds due to clients or third parties must be disbursed without unnecessary delay. The monthly listing of client funds in the fiduciary account should therefore be reviewed carefully in order to determine whether any balances due to clients or third parties remain in the account.

(e) Negative balances. The disbursement of client or third party funds in an amount greater than the amount being held for such client or third party results in a negative balance in the fiduciary account. This should never occur when the proper controls are in place. However, if a negative balance occurs by mistake or oversight, the lawyer must make a timely transfer of funds from the operating account to the fiduciary account in order to cover the excess disbursement and cure the negative balance. Such mistakes can be avoided by making certain that the client balance sufficiently covers a potential disbursement prior to making the actual disbursement.

(f) Reconciliations. Fiduciary account bank reconciliations must agree with the totals of client balances held. Only by performing a reconciliation procedure will the lawyer be assured that the cash balance in the fiduciary account exactly covers the balance of client and third party funds that the lawyer is holding.

(g) Real estate accounts. Bank accounts used exclusively for real estate settlement transactions are fiduciary accounts, and are therefore subject to the same recordkeeping requirements as other such accounts, except that cash receipts and cash disbursements journals are not required.

[11] Illustrations of some of the accounting terms that lawyers need to be aware of, as used in this Rule, include the following:

(a) Financial books and records include all paper documents or computer files in which fiduciary and non-fiduciary transactions are individually recorded, balanced, reconciled, and totaled. Such records include cash receipts and cash disbursements journals, general and subsidiary journals, general ledger, periodic reports, monthly reconciliations, listings, and so on.

(b) The cash receipts journal is a monthly listing of all deposits made during the month and identified by date, source name, and amount, and in distribution columns, the nature of the funds received, such as “fee income” or “advance from client,” and so on. Such a journal is maintained for each bank account.

(c) The cash disbursements journal is a listing of all check payments made during the month and identified by date, payee name, check number, and amount, and in distribution columns, the nature of funds disbursed, such as “rent” or “payroll,” and so on. Such a journal is maintained for each bank account. Cash receipts and cash disbursement records may be maintained in one consolidated journal.

(d) Totals and balances refer to the procedures that the lawyer needs to perform when using a manual system for accounting purposes, in order to ensure that the totals in the monthly cash receipts and cash disbursements journal are correct. The cash and distribution columns must be added up for each month, then the total cash received or disbursed must be compared with the total of all of the distribution columns.

(e) The ending check register balance is the accumulated net cash balance of all deposits, check payments, and adjustments for each bank account. This balance will not normally agree with the bank balance appearing on the end-of-month bank statement because deposits and checks may not clear with the bank until the next statement period. This is why a reconciliation is necessary.

(f) The reconciled monthly cash balance is the bank balance conformed to the check register balance by taking into account the items recorded in the check register which have not cleared the bank. For example:

Account balance, per bank statement	\$2,000.00
Add—deposits in transit (deposits in check register that do not appear on bank statement)	\$1,5000.00
Less—outstanding checks (checks entered in check register that do not appear on bank statement)	(\$1,800.00)

Reconciled cash balance	\$1,700.00
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(g)The general ledger is a record in which all of a lawyer’s transactions are recorded and grouped by type, such as cash received, cash disbursed, fee income, funds due to clients, and so on. Each type of transaction recorded in the general ledger is also summarized as an aggregate balance. For example, the ledger shows cash balances for each bank account which represent the accumulation of the beginning balance, all of the deposits in the period, and all of the checks issued in the period.

(h)The subsidiary ledger is the list of transactions shown by each individual client or third party, with the individual balances of each (as contrasted to the general ledger, which lists the total balances in an aggregate amount “due to clients”). The total of all of the individual client and third party balances in the subsidiary ledger should agree with the total account balance in the general ledger.

(i) A variance occurs in a reconciliation procedure when two figures which should agree do not in fact agree. For example, a variance occurs when the bank reconciliation in a fiduciary account does not agree with the total of client and third party funds that the lawyer is actually holding.

[12]Accrued interest on client and other funds in a lawyer’s possession is not the property of the lawyer, but is generally considered to be the property of the owner of the principal. An exception to this legal principle relates to nominal amounts of interest on principal. A lawyer must reasonably determine if the transactional or other costs of tracking and transferring such interest to the owners of the principal are greater than the amount of the interest itself. The lawyer’s proper determination along these lines will result in the lawyer’s depositing of fiduciary funds into an interest-bearing account for the benefit of the owners of the principal, or into a pooled interest-bearing account. If funds are deposited into a pooled account, the interest is to be transferred (with some exception) to the Delaware Bar Foundation pursuant to the Supreme Court’s Interest On Lawyer Trust Accounts Program (“IOLTA”).

[13]Implicit in the principles underlying Rule 1.15 is the strict prohibition against the misappropriation of client or third party funds. Misappropriation of fiduciary funds is clearly a violation of the lawyer’s obligation to safeguard client and other funds. Moreover, intentional or knowing misappropriation may also be a violation Rule 8.4(b) (criminal conduct in the form of theft) and Rule 8.4(c) (general dishonest or deceptive conduct). Intentional or knowing misappropriation is considered to be one of the most serious acts of professional misconduct in which a lawyer can engage, and typically results in severe disciplinary sanctions.

[14]Misappropriation includes any unauthorized taking by a lawyer of client or other property, even for benign reasons or where there is an intent to replenish such funds. Although

misappropriation by mistake, neglect, or recklessness is not as serious as intentional or knowing misappropriation, it can nevertheless result in severe disciplinary sanctions. See, e.g. *Matter of Figliola*, Del. Supr., 652 A.2d 1071, 1076-78 (1995).

EXHIBIT C-2

Rule 1.15. Safekeeping property.

(a) A lawyer shall hold property of clients or third persons that is in a lawyer's possession in connection with a representation separate from the lawyer's own property. Funds shall be kept in a separate account designated solely for funds held in connection with the practice of law in ~~this jurisdiction~~ Delaware. Except as provided in (g) with respect to IOLTA-eligible funds, such funds shall be maintained in the state in which the lawyer's office is situated, or elsewhere with the consent of the client or third person. Funds of the lawyer that are reasonably sufficient to pay financial institution charges may be deposited in the separate account; however, such amount may not exceed \$2,000 and must be separately stated and accounted for in the same manner as clients' funds deposited therein. Other property shall be identified as such and appropriately safeguarded. Complete records of such account funds and other property shall be kept by the lawyer and shall be preserved for a period of five years after the completion of the events that they record.

(b) Upon receiving funds or other property in which a client or third person has an interest, a lawyer shall promptly notify the client or third person. Except as stated in this Rule or otherwise permitted by law or by agreement with the client, a lawyer shall promptly deliver to the client or third person any funds or other property that the client or third person is entitled to receive and, upon request by the client or third person, shall promptly render a full accounting regarding such property.

(c) When in the course of representation a lawyer is in possession of property in which both the lawyer and another person claim interests, the property shall be kept separate by the lawyer until there is an accounting and severance of their interests. If a dispute arises concerning their respective interests, the portion in dispute shall be kept separate by the lawyer until the dispute is resolved.

(d) A lawyer engaged in the private practice of law in ~~Delaware~~ ~~this jurisdiction~~, whether in an office situated in ~~this jurisdiction~~ Delaware or otherwise, must maintain on a current basis financial books and records relating to such practice, and shall preserve the books and records for at least five years following the completion of the year to which they relate, or, as to fiduciary books and records, five years following the completion of that fiduciary obligation. The maintenance of books and records must conform with the following provisions:

(1) All bank statements, cancelled checks (or images and/or copies thereof ~~as provided by the bank~~), records of electronic transfers, and duplicate deposit slips relating to fiduciary and non-fiduciary accounts must be preserved. Records of all electronic transfers from fiduciary accounts shall include the name of the person authorizing transfer, the date of transfer, the name of recipient and confirmation from the banking institution confirming the number of the fiduciary account from which the funds are withdrawn and the date and time the request for transfer was completed.

(2) Bank accounts maintained for fiduciary funds must be specifically designated as “Rule 1.15A Attorney Trust Account” or “1.15A Trust Account” or “Rule 1.15A Attorney Escrow Account” or “1.15A Escrow Account,” and must be used only for funds held in a fiduciary capacity. A designation of the account as a “Rule 1.15A Attorney Trust Account” or “1.15A Trust Account” or “Rule 1.15A Attorney Escrow Account” or “1.15A Escrow Account,” must appear in the account title on the bank statement. Other related statements, checks, deposit slips, and other documents maintained for fiduciary funds, must contain, at a minimum, a designation of the account as “Attorney Trust Account” or “Attorney Escrow Account.”

(3) Bank accounts and related statements, checks, deposit slips, and other documents maintained for non-fiduciary funds must be specifically designated as “Attorney Business Account” or “Attorney Operating Account,” and must be used only for funds held in a non-fiduciary capacity. A lawyer in the private practice of law shall maintain a non-fiduciary account for general operating purposes, and the account shall be separate from any of the lawyer’s personal or other accounts.

(4) All records relating to property other than cash received by a lawyer in a fiduciary capacity shall be maintained and preserved. The records must describe with specificity the identity and location of such property.

(5) All billing records reflecting fees charged and other billings to clients or other parties must be maintained and preserved.

(6) Cash receipts and cash disbursement journals must be maintained and preserved for each bank account for the purpose of recording fiduciary and non-fiduciary transactions. The monthly cash receipts journal total and the bank statement monthly deposits must be reconciled. A lawyer using a manual system for such purposes must total and balance the transaction columns on a monthly basis.

(7) For manually maintained records, Aa monthly reconciliation for each bank account, matching totals from the cash receipts and cash disbursement journals with the ending check register balance, must be performed. The reconciliation procedures, however, shall not be required for lawyers using a computer accounting system or a general ledger.

(8) The ~~check register~~general ledger balance for each bank account must be reconciled monthly to the bank ~~statement~~reconciliation balance.

(9) Copies of retainer and compensation agreements with clients shall be maintained and preserved as required by Rule 1.5.

(10) Copies of accountings to clients or third persons showing the disbursement of funds to them or on their behalf shall be maintained and preserved.

(11) Copies of records showing disbursements on behalf clients shall be maintained and preserved.

(12) With respect to all fiduciary accounts:

(A) A subsidiary ledger must be maintained and preserved with a separate account for each client or third party in which cash receipts and cash disbursement transactions and monthly balances are recorded.

(B) Monthly listings of client or third party balances must be prepared showing the name and balance of each client or third party, and the total of all balances.

(C) No funds disbursed for a client or third party ~~must~~should be in excess of funds received from that client or third party. If, however, through error funds disbursed for a client or third party exceed funds received from that client or third party, the lawyer shall transfer funds from the non-fiduciary account in a timely manner to cover the excess disbursement.

(D) The ~~reconciled total cash balance~~monthly bank reconciliation must agree with the total of the client or third party balance listing and the general ledger balance. The monthly cash receipts journal total and the bank statement monthly deposits must be reconciled. There shall be no unidentified client or third party funds. The bank reconciliation for a fiduciary account is not complete unless there is agreement with the total of client or third party accounts.

(E) If a check has been issued in an attempt to disburse funds, but remains outstanding (that is, the check has not cleared the trust or escrow bank account) six months or more from the date it was issued, a lawyer shall promptly take steps to contact the payee to determine the reason the check was not deposited by the payee, and shall issue a replacement check, as necessary and appropriate. ~~With regard to abandoned or unclaimed trust funds, a lawyer shall comply with requirements of Supreme Court Rule 73.~~

(F) A lawyer, law firm, or estate of a deceased lawyer who cannot, after using reasonable efforts, identify or locate the owner of funds in the law firm's or lawyer's trust account or escrow account shall hold such unidentifiable or unclaimed funds for twelve months and then remit the funds to the Lawyers' Fund for Client Protection of the Delaware Supreme Court (the "LFCP") as provided in the LFCP rules. Requests for refunds of funds remitted under this rule may be made as provided in the LFCP rules. Unidentifiable or unclaimed funds of less than \$1.00 need not be remitted to the LFCP and may be deposited into the lawyer's or law firm's operating account. No charge of ethical impropriety or other breach of professional conduct shall attend to a lawyer's exercise of reasonable judgment under this paragraph.

~~(FG)~~ No funds of the lawyer shall be placed in or left in the account except as provided in Rule 1.15(a).

(~~GH~~) No funds which should have been disbursed shall remain in the account, including, but not limited to, earned legal fees, which must be transferred to the lawyer's non-fiduciary account on a prompt and timely basis when earned.

(~~HI~~) When a separate real estate bank account is maintained for settlement transactions, and when client or third party funds are received but not yet disbursed, a listing must be prepared on a monthly basis showing the name of the client or third party, the balance due to each client or third party, and the total of all such balances. The total must agree with the ~~reconciled cash balance~~bank reconciliation and general ledger balance. Real estate accounts do not need to have cash receipts/disbursements journals.

(~~IJ~~) Only a lawyer admitted to practice law in ~~this jurisdiction~~Delaware or a person under the direct supervision of the lawyer shall be an authorized signatory or authorize transfers from a client trust account.

(~~JK~~) Withdrawals from a client trust account shall be made only by check payable to a named payee and not to cash, or by authorized electronic transfer.

(13) If a lawyer maintains financial books and records using a computer system, the lawyer must cause to be printed each month a hard copy of all monthly journals, ledgers, reports, and reconciliations, and/or cause to be created each month an electronic backup of these documents to be stored in such a manner as to make them accessible for review by the lawyer and/or the auditor for the Lawyers' Fund for Client Protection.

(e) A lawyer's financial books and records ~~must be~~are subject to examination by the auditor for the Lawyers' Fund for Client Protection, for the purpose of verifying the accuracy of ~~the~~the certificate of compliance filed each year by the lawyer pursuant to Supreme Court Rule 69. The examination must be conducted so as to preserve, insofar as is consistent with these Rules, the confidential nature of the lawyer's books and records. If the lawyer's books and records are not located in Delaware, the lawyer may have the option either to produce the books and records at the lawyer's office in Delaware or to produce the books and records at the location outside of Delaware where they are ordinarily located. If the production occurs outside of Delaware, the lawyer shall pay any additional expenses incurred by the auditor for the purposes of an examination.

(f) A lawyer holding client or third-person funds must initially and reasonably determine whether the funds should or should not be placed in an interest or dividend-bearing account for the benefit of the client or third person. In making such a determination, the lawyer must consider the financial interests of the client or third person, the costs of establishing and maintaining the account, any tax reporting procedures or requirements, the nature of the transaction involved, the likelihood of delay in the relevant proceedings, and whether the funds are of a nominal amount or are expected to be held by the lawyer for a short period of time such that the costs incurred to secure income for the client or third person would exceed such income. A lawyer must at reasonable intervals consider whether changed circumstances would warrant a new determination with respect to the deposit of client or third-person funds.

Except as provided in these Rules, interest or dividends earned on client or third-person funds placed into an interest or dividend-bearing account for the benefit of the client or third person (less any deductions for service charges or other fees of the depository institution) shall belong to the client or third person whose funds are deposited, and the lawyer shall have no right or claim to such interest or dividends, and may not otherwise receive any financial benefit or other economic concessions relating to a banking relationship with the institution where any account is maintained pursuant to this Rule.

(g) A lawyer holding client or third person funds who has reasonably determined, pursuant to subsection (f) of this Rule, that such funds need not be deposited into an interest or dividend-bearing account for the benefit of the client or third-person must establish and maintain one or more pooled trust/escrow accounts in a financial institution in Delaware for the deposit of all client or third person funds held in connection with the practice of law in [Delaware](#)~~this jurisdiction~~ that are nominal in amount or to be held by the lawyer for a short period such that the costs incurred to secure income for the client or third person would exceed such income (IOLTA-eligible funds). This requirement shall not apply to a lawyer who either has obtained inactive status pursuant to Supreme Court Rule 69(d) or has obtained a Certificate of Retirement pursuant to Supreme Court Rule 69(f). Each pooled trust/escrow account must be established as a pooled interest or dividend-bearing account (IOLTA Account) in compliance with the provisions of this Rule, except those accounts exempted under section (h)(7) below. The lawyer shall have no right or claim to such interest or dividends, and may not otherwise receive any financial benefit or other economic concessions relating to a banking relationship with the institution where any account is maintained pursuant to this Rule.

(h) Lawyers may maintain IOLTA Accounts only in financial institutions that are approved by the Lawyers Fund For Client Protection pursuant to Rule 1.15A of these Rules, and are determined by the Delaware Bar Foundation (the Foundation) to be “eligible institutions”. Eligible institutions are defined as those institutions that voluntarily offer a comparable interest rate on IOLTA Accounts and meet the other requirements of this Rule. A comparable interest rate on IOLTA Accounts means a rate that is no less than the highest rate of interest or dividends generally available from the institution to its non-IOLTA customers when IOLTA Accounts meet or exceed the same minimum balance or other account eligibility qualifications, if any. In determining the comparable interest rate or dividend, an eligible institution may consider factors, in addition to the IOLTA Account balance, customarily considered by the institution when setting rates of interest or dividends for its customers, provided that such factors do not discriminate against IOLTA Accounts.

(1) An eligible institution may satisfy the comparable interest rate requirement by electing one of the following three options:

(A) establish the IOLTA Account as the comparable interest rate product;

(B) pay the comparable interest rate on the IOLTA Account in lieu of actually establishing the IOLTA Account as the comparable interest rate product; or

(C) pay the “Safe Harbor Rate” on the IOLTA Account (as posted on the Foundation’s website). Until redetermined by the Foundation, the Safe Harbor Rate is the higher of 0.65% per annum or 65% of the Federal Funds Target Rate as of the first day of the IOLTA Account earnings period, net of Allowable Reasonable Service Charges and Fees (as defined in section (h)(5) below). The Safe Harbor Rate shall be reevaluated periodically, but no more frequently than every six months, by the Foundation to reflect an overall comparable interest rate offered by financial institutions in Delaware and may be redetermined by the Foundation following such reevaluation. Upon any such redetermination, the Foundation shall give at least 90 days advance written notice of the effective date of such redetermination to all eligible institutions maintaining any IOLTA Accounts and by posting on its website. Election of the Safe Harbor Rate is optional and eligible institutions may instead choose to satisfy compliance with this Rule by electing instead either option (A) or (B) above.

(2) IOLTA Accounts may be established as:

- (A) a business checking account with an automated investment feature in overnight daily financial institution repurchase agreements or money market funds. A daily financial institution repurchase agreement shall be fully collateralized by U. S. Government Securities (meaning U.S. Treasury obligations and obligations issued or guaranteed as to principal and interest by the United States government), and may be established only with an eligible institution that is “well-capitalized” or “adequately capitalized” as those terms are defined by applicable federal statutes and regulations. A “money market fund” is an investment company registered under the Investment Company Act of 1940, as amended, that is qualified to hold itself out to investors as a money market fund under Rules and Regulations adopted by the Securities and Exchange Commission pursuant to said Act. A money market fund shall be invested solely in U.S. Government Securities, or repurchase agreements fully collateralized by U.S. Government Securities, and, at the time of the investment, shall have total assets of at least two hundred fifty million dollars (\$250,000,000).
- (B) a checking account paying preferred interest rates, such as market based or indexed rates;
- (C) a public funds interest-bearing checking account such as an account used for governmental agencies and other non-profit organizations;
- (D) an interest-bearing checking account such as a negotiable order of withdrawal (NOW) account; or business checking with interest; or
- (E) any other interest or dividend-bearing account offered by the eligible institution to its non-IOLTA customers, which is commercially reasonable to use for a pooled account of short term or nominal amount funds.

(3) Nothing in this rule shall preclude an eligible institution from paying a higher rate of interest or dividends on IOLTA Accounts than described above or electing to waive service charges or fees on IOLTA Accounts.

(4) Interest and dividends on IOLTA Accounts shall be calculated in accordance with the eligible institution's standard practice for non-IOLTA customers.

(5) "Allowable Reasonable Service Charges or Fees" for IOLTA Accounts are defined as per check charges, per deposit charges, an account maintenance fee, automated transfer ("sweep") fees, FDIC insurance fees, and a reasonable IOLTA administrative fee for the direct costs of complying with the reporting and payment requirements of this rule. Allowable Reasonable Service Charges or Fees may only be deducted from interest or dividends on an IOLTA account at the rates and in accordance with the customary practices of the eligible institution for non-IOLTA customers. No service charges or fees other than Allowable Reasonable Service Charges and Fees may be assessed against or deducted from the interest or dividends on an IOLTA Account. No Allowable Reasonable Service Charges or Fees on an IOLTA Account for any reporting period shall be taken from interest or dividends earned on other IOLTA Accounts, or from the principal balance of any IOLTA Account. Any fees and services charges (other than Allowable Reasonable Service Charges and Fees deducted from interest on an IOLTA Account), including but not limited to bank overdraft fees, wire transfer fees, remote deposit fees and fees for checks returned for insufficient funds, shall be the sole responsibility of, and may be charged to, the lawyer or law firm maintaining the IOLTA Account. Nothing in this Rule shall prohibit a lawyer or law firm maintaining an IOLTA account from recouping fees charged to their IOLTA account from the appropriate client on whose behalf the fee was incurred and as otherwise provided for in the Rules of Professional Conduct.

(6) Lawyers or law firms depositing client or third party funds in an IOLTA Account under this paragraph (h) shall direct the eligible institution:

(A) to remit interest monthly, or, with the consent of the Foundation, quarterly (net of any Allowable Reasonable Service Charges or Fees), computed on the average monthly balance in the account or otherwise computed in accordance with the institution's standard practices, provided that the eligible institution may elect to waive any or all such charges and fees;

(B) to transmit with each remittance to the Foundation a report in a form and through any reasonable manner of transmission approved by the Foundation showing the name of the lawyer or law firm on each IOLTA Account whose remittance is sent, the IOLTA Account number for each account, the amount of interest attributable to each IOLTA Account, the time period covered by the report, the rate of interest or dividend applied, the amount and type of Allowable Reasonable Service Charges or Fees deducted, if any, the average account balance for the period for which the report was made, the net amount of interest remitted for the period and such other information as may be reasonably required by the Foundation; and

(C) to transmit to the depositing lawyer or law firm a statement in accordance with normal procedures for reporting to depositors of the eligible institution.

(7) Any IOLTA account which has not or cannot reasonably be expected to generate interest or dividends in excess of Allowable Reasonable Service Charges or Fees, may, under criteria established by the Foundation, be exempted by the Foundation from required participation in the IOLTA program. Exemption of an IOLTA account from the IOLTA program revokes the permission to use the Foundation's tax identification number for that account. The lawyer or law firm whose account has been exempted will annually certify to the Supreme Court, as part of its Annual Certificate of Compliance, that the lawyer or law firm expects no material increase in activity in its exempted trust/escrow account during the 12 months following the date of the filing of the Certificate. The Foundation will review exempted accounts and may revoke the exemption if it determines that the account can generate interest or dividends in excess of Allowable Reasonable Service Charges and Fees.

(8) In order for the Foundation to be able to determine that all pooled trust/escrow accounts are properly identified by the eligible institutions, each lawyer or law firm that maintains a pooled trust/escrow account is deemed to have authorized the Foundation to have access to the pooled trust/escrow account-related information contained within its Annual Certificate of Compliance, filed annually with the Supreme Court. In addition, when a lawyer or law firm requests an eligible institution to open an IOLTA account, the lawyer or law firm will submit the request in writing to the institution, using the designated form letter located on the Foundation's website, with a copy of said letter to be sent to the Foundation by the lawyer or law firm.

(9) Should the Foundation determine that an IOLTA Account of a financial institution has failed to comply with the provisions of this Rule, the Foundation shall notify the affected lawyer or law firm and the financial institution of such failure to comply, specifying the corrective action needed, with a reasonable time specified by the Foundation for the compliance to be achieved, but no longer than 90 days. Should compliance not be achieved within the time specified, the Foundation shall notify the affected lawyer or law firm, the financial institution and the Office of Disciplinary Counsel.

(i) The funds transmitted to the Foundation shall be available for distribution for the following purposes:

- (1) To improve the administration of justice;
- (2) To provide and to enhance the delivery of legal services to the poor;
- (3) To support law related education;
- (4) For such other purposes that serve the public interest.

The Delaware Bar Foundation shall recommend for the approval of the Supreme Court of the State of Delaware, such distributions as it may deem appropriate. Distributions shall be made only upon the Court's approval.

(j) Lawyers or law firms, depositing client or third party funds in a pooled trust/escrow account under this paragraph shall not be required to advise the client or third party of such deposit or of the purposes to which the interest accumulated by reason of such deposits is to be directed.

(k) A lawyer shall not disburse fiduciary funds from a bank account unless the funds deposited in the lawyer's fiduciary account to be disbursed, or the funds which are in the lawyer's unrestricted possession and control and are or will be timely deposited, are good funds as hereinafter defined. "Good funds" shall mean:

- (1) cash;
- (2) electronic fund ("wire") transfer;
- (3) certified check;
- (4) bank cashier's check or treasurer's check;
- (5) U.S. Treasury or State of Delaware Treasury check;
- (6) Check drawn on a separate trust or escrow account of an attorney engaged in the private practice of law in the State of Delaware held in a fiduciary capacity, including his or her client's funds;
- (7) Check of an insurance company that is authorized by the Insurance Commissioner of Delaware to transact insurance business in Delaware;
- (8) Check in an amount no greater than \$10,000.00;
- (9) Check greater than \$10,000.00, which has been actually and finally collected and may be drawn against under federal or state banking regulations then in effect;
- (10) Check drawn on an escrow account of a real estate broker licensed by the state of Delaware up to the limit of guarantee provided per transaction by statute.

COMMENT

[1] A lawyer should hold property of others with the care required of a professional fiduciary. Securities should be kept in a safe deposit box, except when some other form of safekeeping is warranted by special circumstances. All property which is the property of clients or third persons should be kept separate from the lawyer's business and personal property and, if monies, in one or more trust accounts. Separate trust accounts may be warranted when administering estate monies or acting in similar fiduciary capacities.

[2] Lawyers often receive funds from third parties from which the lawyer's fee will be paid. If there is risk that the client may divert the funds without paying the fee, the lawyer is not required to remit the portion from which the fee is to be paid. However, a lawyer may not hold funds to coerce a client into accepting the lawyer's contention. The disputed portion of the funds should be kept in trust and the lawyer should suggest means for prompt resolution of the dispute, such as arbitration. The undisputed portion of the funds shall be promptly distributed.

[3] Third parties, such as a client's creditors, may have just claims against funds or other property in a lawyer's custody. A lawyer may have a duty under applicable law to protect such third-party claims against wrongful interference by the client, and accordingly may refuse to surrender the property to the client. However, a lawyer should not unilaterally assume to arbitrate a dispute between the client and the third party.

[4] The obligations of a lawyer under this Rule are independent of those arising from activity other than rendering legal services. For example, a lawyer who serves as an escrow agent is governed by the applicable law relating to fiduciaries even though the lawyer does not render legal services in the transaction.

[5] The extensive provisions contained in Rule 1.15(d) represent the financial recordkeeping requirements that lawyers must follow when engaged in the private practice of law in [Delawarethis jurisdiction](#). These provisions are also reflected in a certificate of compliance that is included in each lawyer's registration statement, filed annually pursuant to [Delaware](#) Supreme Court Rule 69. Compliance with these provisions provides the necessary level of control to safeguard client and third party funds, as well as the lawyer's operating funds. When these recordkeeping procedures are not performed on a prompt and timely basis, there will be a loss of control by the lawyer, resulting in insufficient safeguards over client and other property.

[6] ~~Compliance with these provisions provides the necessary level of control to safeguard client and third party funds, as well as the lawyer's operating funds. When these recordkeeping procedures are not performed on a prompt and timely basis, there will be a loss of control by the lawyer, resulting in insufficient safeguards over client and other property.~~ [All Delaware lawyers engaged in the private practice of law in Delaware must maintain an operating/business account for that practice. Unlike Rule 1.15\(a\), which requires the property of clients or third persons to be held in a fiduciary account designated solely for funds held in connection with the practice of law in Delaware, there is no requirement that the Delaware operating/business account be maintained separately from the operating/business account for practice in another jurisdiction.](#)

However, if a firm does not maintain a separate operating/business account for the Delaware practice, the account that the firm uses for the Delaware practice will be subject to audit under the LFCP Rules.

[7] Unidentifiable Funds under Rule 1.15(d)(12)(F) are funds in a lawyer or law firm's fiduciary account that cannot be reasonably documented as belonging to a client, former client, third party, or the lawyer or law firm. A lawyer or law firm's reasonable efforts to identify the owner(s) of funds include a review of transaction records, client ledgers, case files, and any other relevant fee records.

Unclaimed Funds under Rule 1.15(d)(12)(F) are funds in which a client, former client, or third party appear to have an interest, but for which the interested party has not responded to the lawyer or law firm's reasonable efforts to return the funds. A lawyer or law firm's reasonable efforts to locate the owner(s) and return the funds include periodic correspondence of the type contemplated by the lawyer or law firm's relationship with the client, former client, or third party owner of the funds. Should such correspondence prove unsuccessful, a lawyer or law firm's reasonable efforts include efforts similar to those that would be undertaken when attempting to locate a person for service of process, such as examinations of local telephone directories, courthouse records, voter registration records, local tax records, motor vehicle records, or the use of consolidated online search services that access such records. A greater outlay of time and expense may be warranted when larger amounts of money are at issue.

~~[7]~~[8] Rule 1.15(d)(12)(~~IJ~~) and (~~JK~~) enumerate minimal accounting controls for client trust accounts. They also enunciate the requirement that only a lawyer admitted to the practice of law in Delaware or a person who is under the direct supervision of the lawyer shall be the authorized signatory or authorize electronic transfers from a client trust account. While it is permissible to grant limited nonlawyer access to a client trust account, such access should be limited and closely monitored by the lawyer. The lawyer has a non-delegable duty to protect and preserve the funds in a client trust account and can be disciplined for failure to supervise subordinates who misappropriate client funds. See, Rules 5.1 and 5.3 of the Delaware Lawyers Rules of Professional Conduct.

~~[8]~~[9] Authorized electronic transfers shall be limited to

- (1) money required for payment to a client or third person on behalf of a client;
- (2) expenses properly incurred on behalf of a client, such as filing fees or payment to third persons for services rendered in connection with the representation;
- (3) money transferred to the lawyer for fees that are earned in connection with the representation and are not in dispute; or
- (4) money transferred from one client trust account to another client trust account.

~~[9]~~[10] Some of the essential financial recordkeeping issues for lawyers under this Rule include the following:

(a) Segregation of funds. Improper commingling occurs when the lawyer's funds are deposited in an account intended for the holding of client and third party funds, or when client funds are deposited in an account intended for the holding of the lawyer's funds. The only exception is found in Rule 1.15(a), which allows a lawyer to maintain \$~~2,000~~⁵⁰⁰ of the lawyer's funds in the fiduciary account in order to cover possible bank service charges. Keeping an accurate account of each client's funds is more difficult if client funds are combined with the lawyer's own funds. The requirement of separate bank accounts for lawyer funds and non-lawyer funds, with separate bookkeeping procedures for each, is intended to avoid commingling.

(b) Deposits of legal fees. Unearned legal fees are the property of the client until earned, and therefore must be deposited into the lawyer's fiduciary account. Legal fees must be withdrawn from the fiduciary account and transferred to the operating or business account promptly upon being earned, to avoid improper commingling. The monthly listing of client and third party funds in the fiduciary account should therefore be carefully reviewed in order to determine whether any earned legal fees remain in the account.

(c) Identity of property. The identity and location of client funds and other property must be maintained at all times. Accordingly, every cash receipt and disbursement transaction in the fiduciary account must be specifically identified by the name of the client or third party. If financial books and records are maintained in the manner, the resultant control should ensure that there are no unidentified funds in the lawyer's possession.

(d) Disbursement of funds. Funds due to clients or third parties must be disbursed without unnecessary delay. The monthly listing of client funds in the fiduciary account should therefore be reviewed carefully in order to determine whether any balances due to clients or third parties remain in the account.

(e) Negative balances. The disbursement of client or third party funds in an amount greater than the amount being held for such client or third party results in a negative balance in the fiduciary account. This should never occur when the proper controls are in place. However, if a negative balance occurs by mistake or oversight, the lawyer must make a timely transfer of funds from the operating account to the fiduciary account in order to cover the excess disbursement and cure the negative balance. Such mistakes can be avoided by making certain that the client balance sufficiently covers a potential disbursement prior to making the actual disbursement.

(f) Reconciliations. ~~Reconciled cash balances in the fF~~ fiduciary accounts bank reconciliations must agree with the totals of client balances held. Only by performing a reconciliation procedure will the lawyer be assured that the cash balance in the fiduciary account exactly covers the balance of client and third party funds that the lawyer is holding.

(g) Real estate accounts. Bank accounts used exclusively for real estate settlement transactions are fiduciary accounts, and are therefore subject to the same recordkeeping requirements as

other such accounts, except that cash receipts and cash disbursements journals are not required.

~~110~~¹¹¹ Illustrations of some of the accounting terms that lawyers need to be aware of, as used in this Rule, include the following:

(a) Financial books and records include all paper documents or computer files in which fiduciary and non-fiduciary transactions are individually recorded, balanced, reconciled, and ~~totalled~~^{totalled}. Such records include cash receipts and cash disbursements journals, general and subsidiary journals, general ledger, periodic reports, monthly reconciliations, listings, and so on.

(b) The cash receipts journal is a monthly listing of all deposits made during the month and identified by date, source name, and amount, and in distribution columns, the nature of the funds received, such as “fee income” or “advance from client,” and so on. Such a journal is maintained for each bank account.

(c) The cash disbursements journal is a listing of all check payments made during the month and identified by date, payee name, check number, and amount, and in distribution columns, the nature of funds disbursed, such as “rent” or “payroll,” and so on. Such a journal is maintained for each bank account. Cash receipts and cash disbursement records may be maintained in one consolidated journal.

(d) Totals and balances refer to the procedures that the lawyer needs to perform when using a manual system for accounting purposes, in order to ensure that the totals in the monthly cash receipts and cash disbursements journal are correct. The cash and distribution columns must be added up for each month, then the total cash received or disbursed must be compared with the total of all of the distribution columns.

(e) The ending check register balance is the accumulated net cash balance of all deposits, check payments, and adjustments for each bank account. This balance will not normally agree with the bank balance appearing on the end-of-month bank statement because deposits and checks may not clear with the bank until the next statement period. This is why a reconciliation is necessary.

(f) The reconciled monthly cash balance is the bank balance conformed to the check register balance by taking into account the items recorded in the check register which have not cleared the bank. For example: ~~Account balance, per bank~~

~~statement~~ \$2,000.00

Add—deposits in transit (deposits in check register that do not appear on bank statement)	\$1,500.00
Less—outstanding checks (checks entered in check register that do not appear on bank statement)	(1,800.00)
Reconciled cash balance	\$1,700.00

<u>Account balance, per bank statement</u>	<u>\$2,000.00</u>
<u>Add—deposits in transit (deposits in check register that do not appear on bank statement)</u>	<u>\$1,500.00</u>
<u>Less—outstanding checks (checks entered in check register that do not appear on bank statement)</u>	<u>(\$1,800.00)</u>
<u>Reconciled cash balance</u>	<u>\$1,700.00</u>

(g) The general ledger is a ~~yearly~~ record in which all of a lawyer's transactions are recorded and grouped by type, such as cash received, cash disbursed, fee income, funds due to clients, and so on. Each type of transaction recorded in the general ledger is also summarized as an aggregate balance. For example, the ledger shows cash balances for each bank account which represent the accumulation of the beginning balance, all of the deposits in the period, and all of the checks issued in the period.

(h) The subsidiary ledger is the list of transactions shown by each individual client or third party, with the individual balances of each (as contrasted to the general ledger, which lists the total balances in an aggregate amount "due to clients"). The total of all of the individual client and third party balances in the subsidiary ledger should agree with the total account balance in the general ledger.

(i) A variance occurs in a reconciliation procedure when two figures which should agree do not in fact agree. For example, a variance occurs when the ~~reconciled cash balance~~bank reconciliation in a fiduciary account does not agree with the total of client and third party funds that the lawyer is actually holding.

~~{11}~~[12]—Accrued interest on client and other funds in a lawyer’s possession is not the property of the lawyer, but is generally considered to be the property of the owner of the principal. An exception to this legal principle relates to nominal amounts of interest on principal. A lawyer must reasonably determine if the transactional or other costs of tracking and transferring such interest to the owners of the principal are greater than the amount of the interest itself. The lawyer’s proper determination along these lines will result in the lawyer’s depositing of fiduciary funds into an interest-bearing account for the benefit of the owners of the principal, or into a pooled interest-bearing account. If funds are deposited into a pooled account, the interest is to be transferred (with some exception) to the Delaware Bar

Foundation pursuant to the ~~Delaware~~ Supreme Court’s Interest On Lawyer Trust Accounts Program (“IOLTA”).

~~{12}~~[13]—Implicit in the principles underlying Rule 1.15 is the strict prohibition against the misappropriation of client or third party funds. Misappropriation of fiduciary funds is clearly a violation of the lawyer’s obligation to safeguard client and other funds. Moreover, intentional or knowing misappropriation may also be a violation Rule 8.4(b) (criminal conduct in the form of theft) and Rule 8.4(c) (general dishonest or deceptive conduct). Intentional or knowing misappropriation is considered to be one of the most serious acts of professional misconduct in which a lawyer can engage, and typically results in severe disciplinary sanctions.

~~{13}~~[14]—Misappropriation includes any unauthorized taking by a lawyer of client or other property, even for benign reasons or where there is an intent to replenish such funds. Although misappropriation by mistake, neglect, or recklessness is not as serious as intentional or knowing misappropriation, it can nevertheless result in severe disciplinary sanctions. See, e.g. Matter of Figliola, Del. Supr., 652 A.2d 1071, 1076-78 (1995).

EXHIBIT D

Rules of the Trustees of the Lawyers' Fund for Client Protection of the Supreme Court of Delaware

Rule 1. Meetings and Quorum

- (a) Meetings. Meetings of the Trustees of the Lawyers' Fund for Client Protection (the "Trustees" of the "Lawyers' Fund") shall be held at the call of the Chair or a majority of the Trustees and shall be held at least once each year, upon reasonable notice. The Chair shall preside at all meetings of the Trustees at which the Chair is present. If the Chair is absent from any meeting, the Chair or a majority of the Trustees present at the meeting shall designate another Trustee to preside.
- (b) Quorum. Seven Trustees shall constitute a quorum. A majority of the Trustees present at a duly constituted meeting may exercise any powers held by the Trustees, except to the extent that this rule provides otherwise.

Rule 2. Maintaining the Lawyers' Fund

- (a) Accounts. The Chair, with the assistance of the Executive Director, shall maintain the Lawyers' Fund in such separate banking or investment accounts as the Trustees may from time to time direct in accordance with Supreme Court Rule 66 and these rules.
- (b) Disbursements. Checks or withdrawal authorizations on accounts maintained under Rule 2(a) shall be made only on the dual signatures of a Trustee and the Executive Director or two Trustees. A disbursement for the payment of a claim made under Rule 3 shall be made only upon the action of the Trustees in accordance with Rule 3(e).
- (c) Recordkeeping. The Chair, with the assistance of the Executive Director, shall insure that accurate records of all receipts and disbursements of the Lawyers' Fund are kept. The Executive Director, or another person designated by the Chair, shall keep minutes of the meetings of the Trustees and shall furnish a copy thereof to each Trustee. The Executive Director shall maintain any other records and papers of the Trustees.

Rule 3. Claims for Reimbursement from the Lawyers' Fund

- (a) Grounds for Claims. The Trustees will consider for reimbursement from the Lawyers' Fund claims for losses, the reimbursement of which will advance the purpose of the Lawyers' Fund as determined by the Trustees in the exercise of their discretion, and which arise from (1) the misappropriation or dishonesty of a member of the Delaware Bar, or (2) the death or incapacity of a Delaware lawyer. The spouse, law partner, attorney stockholder in a professional corporation, associate or conspirator of any defaulting attorney shall not have any right to file claims for reimbursement from the Lawyers' Fund.
- (b) Time limitations. Claims for losses must be filed with the Trustees within two years after the claimant discovered or should have discovered the misappropriation or dishonesty. No claim shall be recognized which is based upon a misappropriation or dishonest act or acts that occurred before January 1, 1967.

- (c) Submission of claims. Claims shall be submitted in writing on a form approved by the Trustees, which may be found on the Lawyers' Fund website. The claim form must be signed by the claimant or the claimant's personal representative under oath and provide the facts and information requested by the form.
- (d) Investigation of claims. Upon the filing of a claim the Chair shall assign it to one or more Trustees for investigation. Such Trustees may take testimony under oath of the claimant and any other witnesses and may employ the services of a reporter to make a record of the proceedings if they deem it necessary. Such Trustees may compel by subpoena the appearance of witnesses (including the claimant) and the production of pertinent books, papers and documents for investigatory, or hearing purposes. Application may be made to the Supreme Court to enforce the appearance and testimony of any witnesses and the production of any documents subpoenaed. Upon conclusion of the investigation, the assigned Trustees shall submit a report and recommendation to the Chair, with a copy to the Executive Director. The claim will then be submitted for consideration by the Trustees.
- (e) Determination of merits. The Trustees shall determine, by an affirmative vote of at least seven Trustees at a duly constituted meeting and in their sole discretion, whether a claim merits reimbursement from the Lawyers' Fund; the amount of any such reimbursement; the time, place, and manner of its payment; the conditions upon which payment shall be made; and the order in which reimbursements shall be made. In exercising their discretion, the Trustees may consider such factors as they deem appropriate, including:
 - (1) the amounts available and likely to become available to the Lawyers' Fund for payment of claims;
 - (2) the size and number of claims that are likely to be presented in the future;
 - (3) the total amount of losses caused by misappropriations of any one attorney or associated groups of attorneys;
 - (4) the unreimbursed amounts of claims recognized by the Trustees in the past as meriting reimbursement, but for which reimbursement has not been made in the total amount of the loss sustained;
 - (5) the amount of the claimant's loss as compared with the amount of the losses sustained by others who may merit reimbursement from the Lawyers' Fund;
 - (6) the degree of hardship the loss has caused the claimant; and
 - (7) the extent to which any negligence of the claimant contributed to the loss.
- (f) Limitations on payments. No payment on an allowed claim shall exceed 10% of the Lawyers' Fund balance at the time of payment. The total of all payments to claimants in a calendar year shall not exceed 25% of the Lawyers' Fund balance. Trustees may make partial payments on claims allowed, and any unpaid portion of an allowed claim may, in the Trustees' discretion, be carried forward to succeeding years. No claim shall be allowed to the extent that the member of the Bar was bonded or the loss otherwise covered.
- (g) Subrogation and conditions of payments. Where a claim is allowed by the Trustees, the Trustees shall be subrogated to the amount of such claim paid or to be paid by the Lawyers'

Fund, and the Trustees may require each claimant, as a condition of payment, to execute such instruments, to take such action, and to enter into such agreements as the Trustees may deem appropriate, including but not limited to assignments, subrogation agreements, trust agreements, and promises to cooperate with the Trustees in making and prosecuting claims or charges against any person.

- (h) No attorneys' fees. No attorney's fee shall be paid by a claimant in connection with any allowance made by the Trustees, and any attorney representing a claimant shall be required to give to the Trustees a written statement that the attorney will accept no fee from the claimant for services rendered in connection with any recovery from the Lawyers' Fund.
- (i) No appeals. No person has a legal right to reimbursement from the Lawyers' Fund, and there shall be no appeal from a decision of the Trustees.

Rule 4. Conflicts of Interest

- (a) A Trustee who has or has had a client-lawyer relationship or a financial relationship with a claimant or lawyer who is the subject of a claim shall not participate in the investigation or adjudication of a claim involving that claimant or lawyer.
- (b) A Trustee with a past or present relationship, other than as provided in subsection (a) above, with a claimant or the lawyer whose alleged conduct is the subject of the claim, or who has another potential conflict of interest, shall disclose such relationship to the Trustees and, if the Trustees deem appropriate, that Trustee shall not participate in any proceeding relating to such claim.

Rule 5. Immunity

All communications to and from the Trustees relating to claims made pursuant to Rule 3 of these rules, all evidence given in claim investigations, and discussions relating thereto shall be absolutely privileged, and no civil suit predicated thereon may be instituted against any claimant, witness or lawyer. Trustees, auditors and staff, and receivers and their agents and staff shall be immune from civil suit for any conduct in the discharge of their official duties.

Rule 6. Confidentiality

- (a) Claims, proceedings, and reports involving claims for reimbursement are confidential until the Trustees authorize reimbursement to the claimant, except as provided in subsection (b) of this rule, unless provided otherwise by law. After payment of a reimbursement, the Trustees may publicize the nature of the claim, the amount of the reimbursement, and the name of the lawyer. The name and the address of the claimant shall not be publicized by the Trustees unless the claimant has explicitly granted permission.
- (b) This rule shall not be construed to prohibit (1) access to relevant information by professional disciplinary agencies or such other law enforcement authorities as the Trustees shall authorize, (2) the release of statistical information that does not disclose the identity of the lawyers or the parties, or (3) the use of such information as is necessary to pursue the Lawyers' Fund's subrogation rights under Rule 3.

Rule 7. Audits

- (a) At the direction of a Justice of the Supreme Court, upon request of the Office of Disciplinary Counsel, or as the Trustees deem appropriate in their own discretion, the Trustees shall cause an audit to be made of the books and records of a member of the Bar or of the member's law firm under Rule 1.15 of the Delaware Lawyers' Rules of Professional Conduct. The audit shall cover those books and records which a member of the Bar is required to maintain under Rule 1.15. The audit shall be subject to the rule of confidentiality set forth in Professional Conduct Rule 1.15(e). Audits will be conducted in accordance with the Audit Program located on the Lawyers' Fund website.
- (b) On or before January 1 of each year, the Trustees will select and notify sixty members of the Delaware Bar who are the Delaware lawyer in charge of the firm's books and records, whose books and records shall be audited during the next twelve months solely for the purpose of verifying the accuracy of the lawyers' certifications of compliance filed under Supreme Court Rule 69. The Trustees may, in their discretion, select more or fewer than sixty such lawyers in any given year, based on the cost of the audits, the resources of the Lawyers' Fund, or other circumstances.
- (c) The Trustees shall select a certified public accountant to make any such audit.
- (d) The cost of any such audit shall be paid by the Trustees from the Lawyers' Fund as an expense thereof. Whenever an audit discloses material failures to comply with the applicable rules and the Trustees require the lawyer to undergo a reaudit of the books and records, the attorney will bear the cost of the reaudit.
- (e) Attorneys or law firms may precertify their compliance with Rule 1.15 and 1.5(f) of the Delaware Lawyers' Rules of Professional Conduct by filing with the Trustees a Precertification Letter and completed Audit Program in the forms provided on the Lawyers' Fund website. The Precertification Letter and Audit Program must be prepared by an Approved Precertification Provider listed on the Lawyers' Fund website. Such filing shall not preclude a compliance audit at the discretion of the Trustees.

Rule 8. Unidentifiable or Unclaimed Funds Under Professional Conduct Rule 1.15

- (a) Fund remittance. A lawyer, law firm, or estate of a deceased lawyer who is required to remit unidentifiable or unclaimed funds to the Lawyers' Fund under Rule 1.15(d)(12)(F) of the Delaware Lawyers' Rules of Professional Conduct shall (1) complete the Unidentifiable or Unclaimed Funds Remittance Report ("Remittance Report") available on the Lawyers' Fund website and (2) send the Remittance Report and a check made payable to the Lawyers' Fund for Client Protection in the amount of the unidentifiable or unclaimed funds to the address of the Lawyers' Fund published on the website.
- (b) Recordkeeping. A person or entity who remits funds under Rule 9(a) shall keep a record of (1) the remittance, including the amount and date of the remittance and the Remittance

Report; (2) the name and last known address of the owner of the funds, if the owner of the funds is known; (3) the date of death of a deceased owner, if the owner of the funds is known; (4) the efforts made to identify or locate the owner of the funds or a deceased owner's heirs or personal representative; and (5) the period for which the funds were held in the lawyer's or law firm's trust account. If, after remitting funds under this rule, a lawyer or law firm determines both the identity and the location of the funds' owner or the owner's heirs or personal representative, the person shall submit a request for return of the funds as provided in Rule 8(c).

(c) Request for return of funds.

- (1) By lawyer or law firm who remitted the funds. A lawyer or law firm who remits funds under this rule and later determines both the identity and location of the funds' owner or the owner's heirs or personal representatives shall request return of the funds by sending a letter to the Executive Director stating that the owner of the funds has been both identified and located and identifying both the amount of the funds remitted to the Lawyers' Fund and the date of the remittance. If the Trustees verify that a remittance of unclaimed funds was received from the lawyer or law firm on the date specified and in at least the amount specified, the Executive Director will mail a refund check to the lawyer or law firm, who shall return the funds to the owner or the owner's heirs or personal representative. If the remittance cannot be verified, the Executive Director will notify the lawyer in writing.
- (2) If a lawyer or law firm is not required to request the return of funds under this rule, the owner of the remitted funds or the owner's heirs or personal representative may request return of the funds. The person seeking return of the funds under this subsection shall submit a request in writing to the Executive Director. The request shall identify the person requesting the return of funds, the lawyer or law firm that held the funds, the matter for which the funds were held, the amount of funds claimed, and as many additional details relating to the funds or the circumstances under which they were remitted to the Lawyers' Fund as are available to the requestor. After reviewing the request and conducting any additional investigation that they deem appropriate, the Trustees will determine whether the funds were remitted to the Lawyers' Fund and whether the person seeking their return is entitled to them. The Executive Director will notify the person requesting the return of funds of the Trustees' determination, which shall be final and not subject to appeal.
- (3) Any funds that are returned under this rule will be in the amount of the unclaimed or unidentifiable funds remitted to the Lawyers' Fund and will not include interest.